Capability Policy

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2. Context

2.1 Capability refers to an employee’s ability to perform the work expected of them to the standard required. This may be assessed by reference to an employee’s skill, aptitude, health or any other physical or mental quality in relation to the job that he or she is employed to do.

2.2 The purpose of the Capability Policy is to provide a framework for managing underperformance in a fair and consistent manner. The Policy differs from the Disciplinary, Sickness Absence and other policies as its primary focus is that of improving performance to the standard required. The Policy establishes guidelines for managers and staff when an employee’s work performance falls below the standard appropriate for the role due to underperformance.

2.3 The University has a responsibility for setting realistic standards of performance, for explaining these standards carefully to employees and for supporting employees to achieve the standards set. Please see the Induction and Probation guidance for further information. The Capability Policy will not be invoked during any probationary period.

2.4 All members of staff are required to perform their duties to an acceptable standard. Whilst the majority of staff meet or exceed the standards required of them, performance problems may arise. All managers should be aware of the terms of the Capability Policy and ensure that their line reports understand its nature and scope. It is a manager’s responsibility to identify underperformance and to seek to address this at the earliest opportunity.

2.5 It is recognised that capability problems may result from underlying work problems or personal issues that may be outside the employee’s direct control. Consequently there is a need to treat all capability issues with care and sensitivity and to identify and (where appropriate) address the underlying causes.

3. Eligibility

3.1 The Policy applies to employees of the University of Cambridge under a contract of employment, except for University Officers whose procedures are contained in Statutes and Ordinances. Individuals engaged through the Temporary Employment
Service (TES) or external recruitment agencies and those paid through the University Payment System (UPS) are not covered by this Policy.

3.2 For employees holding honorary clinical contracts, capability issues will be managed jointly by the University and the relevant NHS Trust.

3.3 Performance issues identified during an individual’s probationary period should be dealt with under the relevant probationary procedure.

3.4 This Policy should not be used for managing cases of sickness absence or misconduct. For such cases reference should be made to the Sickness Absence Policy or the relevant disciplinary procedure. The purpose of the Capability Policy is to manage cases of underperformance, including those cases where ill health may be a contributing factor. Particular care should be taken when health issues are involved and advice sought from the University Occupational Health Service and the HR Division as appropriate. Please refer to section five of the capability guidance for further information.

4. Statement of Policy

4.1 The mission of the University of Cambridge is to contribute to society through the pursuit of education, learning, and research at the highest international levels of excellence. In support of this aim, the University is committed to ensuring that all employees are given the opportunity and support to deliver and maintain a high level of performance at work.

4.2 All employees should be made fully aware of the performance standards they are expected to deliver and should have regular meetings with their managers to discuss their work and performance.

4.3 It is the responsibility of managers to ensure that any performance issues are addressed at an early stage and where possible resolved on an informal basis without recourse to the formal procedure.

4.4 Where any instances of underperformance are identified, the Capability Policy provides a framework for managing cases in a constructive, fair and consistent manner.

4.5 The focus of the Capability Policy and procedure is to resolve performance problems by providing appropriate support to enable the employee to perform to the standard required.

5. Procedure

5.1 General Principles
The following principles will apply to the application of this procedure:-

5.1.1 In implementing this Policy and the associated guidance, due regard will be given to relevant legislation and the ACAS Code of Practice.
5.1.2 This Policy is not contractual and may be amended through the normal University procedures. The Policy is not intended to remove any existing protections or entitlements afforded to employees under their contracts of employment or collective agreements between the University and trade unions.

5.1.3 All employees who are the subject of this procedure have the right to be accompanied to formal stage one, two or three meetings held under the procedure by a trade union representative or work colleague.

5.1.4 Managers should be supportive of employees, help them to take action to improve their performance and consider any mitigating circumstances that may be affecting their performance.

5.1.5 Employees are responsible for co-operating with their manager in improving their performance and attending meetings under this procedure.

5.1.6 This Policy seeks to ensure that performance matters are dealt with sensitively and with due respect for the privacy of any individuals involved. All those involved must treat as confidential any information shared with them under this procedure.

5.1.7 Electronic recordings of formal or informal meetings under the Capability procedure are not permitted.

5.1.8 Employees will not normally be dismissed for performance reasons without previous improvement notices. However, where an employee’s performance falls significantly below the acceptable standard and the actual or potential consequences are, or could be, extremely serious, moving straight to the formal stage 3 meeting may exceptionally be appropriate. Please contact the relevant HR School team to discuss should this situation arise.

5.1.9 Every effort will be made to comply with the timescales stated in this Policy. If however, due to the complexity and/or specific circumstances of a case, timescales need to be extended, the employee will be advised of the reasons for any delay (see Guidance section 9.1 and 9.9).

5.2 Conducting Informal Discussions

5.2.1 In the first instance managers should seek to resolve performance issues informally and as early as possible as part of normal day to day management. Ideally this would be within a few days of the issues being identified.

5.2.2 Informal discussions should:
- explain the nature of the concerns (providing specific examples as appropriate)
- set out the expected standards of performance
- establish the likely causes of underperformance and identify any actions required by the employee or manager to aid improvement eg training or other sources of support
• set targets and timescales for improvement and review dates (see Performance Improvement Plan). Where possible these will be agreed between the employee and the manager
• explain the potential consequences of not achieving the required improvements in performance

5.2.3 The manager may consider a range of actions including the provision of advice and guidance, training, coaching, mentoring, work shadowing or other informal action e.g. counselling. Please see the Capability Guidance for further suggestions and advice on implementing these actions.

5.2.4 The manager may confirm the outcomes of any informal discussion in writing to the employee and retain any notes of these informal discussions or meetings for reference purposes. However such notes will only be used for the purposes of reviewing the standards and expectations set during the informal stage of the procedure.

5.2.5 Where there is satisfactory improvement, the matter will be considered to be resolved.

5.3 Conducting Formal Meetings

5.3.1 If performance does not meet acceptable standards, and informal action is not considered appropriate or has not succeeded in addressing the problem, the manager should consider whether there are grounds for undertaking formal action under this procedure. The assessment necessary will depend on the circumstances but may involve reviewing the employee’s personnel file, gathering relevant documents, monitoring the employee’s work and, if appropriate, interviewing the employee and witnesses confidentially regarding the employee’s work.

5.3.2 Where there are grounds for taking formal action regarding alleged underperformance, the employee will be required to attend a capability meeting. A formal capability meeting will fall under one of the formal meeting stages one to three below under section 5.4.

5.3.3 The employee should receive at least five working days written notice of the capability meeting. The letter inviting the employee to the meeting will outline the purpose of the meeting, the performance issues to be considered and the possible outcome if it is decided that the employee’s performance has been unsatisfactory. Where there is additional relevant information provided to the employee this will be sent with the letter (see section 9.4.2 of the Guidance). The letter will also inform the employee of the date, time and place of the meeting and of the employee’s right to be accompanied. The companion may be either a trade union representative or a colleague.

5.3.4 At least three working days prior to a formal capability meeting the employee must inform the manager conducting the meeting of the names of any nominated witnesses they wish to call, any written submissions they wish to have considered, any documentary evidence they intend to rely on at the meeting and, where
requested, an explanation of the relevance of both their own and any witness evidence.

5.3.5 The meeting will be held by the employee’s manager or a more senior manager and will be attended by an HR representative. In the case of a Stage three meeting, it will be conducted by the Head of Institution (or nominated deputy) and will be attended by a member of the HR Division.

5.3.6 The aims of a capability meeting will include:

- setting out the required standards that it is considered the employee has failed to meet and considering any relevant evidence
- giving the employee the opportunity to ask questions, present evidence, call witnesses, respond to evidence and make representations
- establishing the likely causes of underperformance including any reasons why measures taken so far have not led to the required improvement
- identifying whether there are any further measures, such as additional training or supervision, which may improve performance
- discussing and agreeing where possible targets for improvement and a timescale for review (see Performance Improvement Plan). Ensuring a reasonable period of time is provided for the individual to demonstrate improved performance.
- if dismissal is a possibility (stage 3 only), establishing whether there is any likelihood of a significant improvement being made within a reasonable timeframe and whether there is any practical alternative to dismissal. (Please see the guidance on alternative options for further information).

5.3.7 A meeting may be adjourned if it is necessary to gather further information or to give further consideration to matters discussed at the meeting.

5.3.8 The employee will be informed in writing of the outcome of the formal capability meeting and the reasons for it within five working days.

Please see the Capability Guidance for detailed advice on preparing for and conducting a formal meeting.

5.4 Formal Meeting Stages

5.4.1 As outlined under 5.3 above, whilst managers should seek to resolve performance issues informally wherever possible, where there are grounds for taking formal action (see 5.3.1), the employee will be required to attend a capability meeting. A formal capability meeting will fall under one of the formal stages one to three below.

5.4.2 Formal stage one Meeting

5.4.3 If an employee’s performance does not meet acceptable standards, and informal action is not considered appropriate or has not succeeded in addressing the problem, the employee may be required to attend a formal stage one meeting.
5.4.4 The Employee will be invited to a formal meeting as set out in paragraph 5.3 and will have the right to be accompanied by a trade union representative or a colleague.

5.4.5 If as a result of the meeting and the evidence presented, the employee’s performance is considered to be satisfactory and no further action is required, this will be confirmed to the employee in writing.

5.4.6 If as a result of the meeting and the evidence presented, the employee’s performance is considered to be unsatisfactory, the manager will write to the employee, issuing a First Improvement Notice. The First Improvement Notice will state the improvement in performance required, targets and timescales for improvement (“the review period”), any support to be provided and the consequence of not meeting the performance targets within the review period. It will also set out the employee’s right of appeal.

5.4.7 A copy of the First Improvement Notice will be retained on the employee’s personnel file. The First Improvement Notice will remain active for a specified period (eg six months, see Guidance for further information) after which time it will be disregarded for the purposes of the capability procedure. After the review period the First Improvement Notice will remain permanently on file for reference purposes, but will be disregarded for the purposes of deciding on the appropriate action or outcome of any future capability proceedings.

5.4.8 The manager will monitor the employee’s performance during the review period and hold regular review meetings with the employee. A Performance Improvement Plan should be used to record actions taken and progress made during the review period. On completion of the review period, the manager will write to the employee to inform them of the outcome that either:

- the employee has met the performance standards set and no further action will be taken; or
- the employee has not met the performance standards set and the matter will be progressed to formal stage two; or
- progress has been made towards meeting the standards set, but they have not been achieved fully (or other factors have been present e.g. sickness or leave) and the review period will be extended or other options considered.

5.4.9 Formal stage two meeting

5.4.10 If the employee has failed to meet the performance targets as set out in the First Improvement Notice, or there is further evidence of underperformance while the First Improvement Notice is still active, or the performance issues are sufficiently serious, the employee may be required to attend a formal stage two meeting.

5.4.11 The Employee will be invited to a formal meeting as set out in paragraph 5.3 and will have the right to be accompanied by a trade union representative or a colleague.

5.4.12 If as a result of the formal stage two meeting the employee’s performance is unsatisfactory, he/she will write to the employee with a Final Improvement Notice,
within five working days. The Final Improvement Notice will state the improvement in performance required, the targets and timescales for improvement (“the review period”), any support to be provided and the consequence of not meeting the performance targets within the review period. It will also set out the employee’s right of appeal.

5.4.13 A copy of the Final Improvement Notice will be retained on the employee’s personnel file. The Final Improvement Notice will remain active for a specified period (eg twelve months, see Guidance for further information) after which time it will be disregarded for the purposes of the capability procedure. After the review period the Final Improvement Notice will remain permanently on file for reference purposes but will be disregarded for the purposes of deciding on the appropriate action or outcome of any future capability proceedings.

5.4.14 The manager will monitor the employee’s performance during the review period and hold regular review meetings with the employee. A Performance Improvement Plan should be used to record actions taken and progress made during the review period. On completion the manager will write to the employee to inform them that either:
- the employee has met the performance standards set and no further action will be taken; or
- the employee has not met the performance standards set and the matter will be progressed to formal stage three or
- progress has been made towards meeting the standards set, but they have not been achieved fully (or other factors have been present e.g. sickness or leave) and the review period will be extended or other options considered.

5.4.15 Formal stage three meeting

5.4.16 If the employee’s performance has failed to improve sufficiently as detailed in the Final Improvement Notice whilst that Notice is still live, or if the underperformance has been so serious as to warrant moving straight to a formal stage 3 meeting, the employee will be invited to a formal stage three meeting as set out in section 5.3.

5.4.17 The formal stage three meeting will be conducted by the Head of Institution or nominated deputy who will be accompanied by a member of the HR Division. The employee’s manager will also attend the meeting to present the details of the underperformance and any steps taken to address these.

5.4.18 The employee will have the right to be accompanied by a trade union representative or a colleague.

5.4.19 Please see the Capability Guidance for detailed advice on preparing for and conducting a formal stage three meeting.

5.4.20 Following the meeting, if it is decided that the employee’s performance is unsatisfactory, the Head of Institution or nominated deputy, may consider one or more of the following options, (this list is not exhaustive):
- to issue a First or Final Improvement Notice (where one is not already active)
to extend a Final Improvement Notice and set a further review period (where a substantial improvement is likely within the review period)

- to consider alternatives to dismissal such as redeployment to a suitable available post within the University or other appropriate action short of dismissal

- to dismiss on grounds of capability.

5.4.21 Any dismissal will be with full notice or payment in lieu of notice, unless the employee’s underperformance has been serious enough to overturn the contract between the University and the employee thus justifying a formal stage 3 meeting and the possibility of dismissal without notice. For the purposes of this Policy, this may include gross incompetence, gross negligence or any act or omission which brings the University into serious disrepute.

5.4.22 The decision will be confirmed in writing within five working days of the meeting. The letter shall also notify the employee of their right to appeal against any sanction. In the event that the decision is taken to dismiss the employee, the letter will include the reasons for dismissal, the date that their employment will terminate and the right of appeal.

5.5 Concerns and Appeals

5.5.1 Employees who feel that they have been treated unreasonably under any section of the Capability procedure can, in the first instance, raise the matter with their manager, Head of Institution, HR School Team or Trade Union. Ultimately employees have the right to raise the matter through the relevant grievance procedure for their staff category.

5.5.2 Employees have a right to appeal against a decision to issue an Improvement Notice, other sanction or dismissal in accordance with the relevant procedures.
Performance issue identified¹
Consult with HR as appropriate

Informal Discussion stage
Further action necessary

Informal Discussion stage
Further action necessary

Employee sent Improvement Notice with right of appeal
Insufficient improvement or further performance concerns

Formal meeting (stage 1)
Further action necessary

Formal meeting (stage 1)
Further action necessary

Employee sent Final Improvement Notice with right of appeal
Insufficient improvement or further performance concerns

Formal meeting (stage 2)
Further action necessary

Formal meeting (stage 2)
Further action necessary

Employee informed of the decision in writing and made aware of right of appeal

(Exceptional circumstances only)
Employee’s performance has fallen significantly below the acceptable standard with extremely serious consequences

No further action necessary

No further action necessary

Employee informed that no further action will be taken

Improvement target met

No further action necessary

Further action necessary

Employee informed that no further action will be taken

Improvement target met

Improvement target met

¹See section 5 of the Capability Guidance on selecting the appropriate procedure
Informal Capability Process

**Informal discussion** held with employee and line manager to discuss concerns, establish any likely causes of underperformance and to set out expected standards. Consult with HR as appropriate.

Actions confirmed (support, training, coaching etc). Targets, timescales and review dates are set.

Support given and performance monitored

Has employee’s performance met expected standards?

- **Yes**: Outcome confirmed and any ongoing support identified
- **No**: Are there grounds to progress to the formal stage 1 (taking in into consideration mitigating circumstances)?

Further support considered

Consult with HR and invite to **Formal Meeting (Stage 1)** [Add link]

*Mitigating circumstances are factors which affect an employee’s ability to meet the expected standards set*
Formal Capability Process

Stage 1

Consult with HR and invite employee to Formal Meeting (Stage 1) in writing [link to template letter]

Formal Meeting (Stage 1)

Has employee’s performance met expected standards?

Yes

Outcome confirmed in writing and any ongoing support identified.

No

Employee issued First Improvement Notice and Performance Improvement Plan with associated support. Employee informed of right of appeal

Appeal process where applicable [Add links]

Review period to allow employee to demonstrate performance improvement

Has employee’s performance met expected standards?

Yes

Outcome confirmed in writing and any ongoing support identified.

No

Are there grounds to progress to the formal stage 2 (taking into consideration mitigating circumstances)?

Yes

Consult with HR and invite to Formal Meeting (Stage 2) [Add link]

No

Extend review period or other options considered. Employee informed in writing

* Mitigating circumstances are factors which affect an employee’s ability to meet the expected standards set
Consult with HR and invite employee to *Formal Meeting (Stage 2)* in writing [link to template letter]

*Formal Meeting (Stage 2)*

Has employee’s performance met expected standards?

- Yes: Outcome confirmed in writing and any ongoing support identified.
- No: Employee issued **Final Improvement Notice** and **Performance Improvement Plan** with associated support. Employee informed of right of appeal.

*Review period* to allow employee to demonstrate performance improvement

Has employee’s performance met expected standards?

- Yes: Outcome confirmed in writing and any ongoing support identified.
- No: Are there grounds to progress to the formal stage 2 (taking in to consideration mitigating circumstances)?

- Yes: Consult with HR and invite to *Formal Meeting (Stage 3)* [insert link]
- No: Extend review period or other options considered. Employee informed in writing.

*Mitigating circumstances are factors which affect an employee’s ability to meet the expected standards set*
Consult with HR and invite employee to **Formal Meeting (Stage 3)** in writing [link to template letter]

Employee confirms the names of any witnesses and submits any evidence

**Formal Meeting (Stage 3)**
Meeting held between the Head of Institution or nominated deputy/alternative and employee (who may be accompanied by a work colleague or trade union rep). HR also present for procedural advise.

Meeting to include:
- Introductions
- Presentation of the case
- Employee’s response

Head of Institution decides if further action is required

- No further action to be taken. Employee informed in writing
- Issue first or final Improvement Notice (if one is not already active)
- Consider alternatives to dismissal and confirm in writing
- Dismiss on grounds of capability

Outcome and right of appeal confirmed in writing